Performance Indicators for Local Water Utilities

Sascha Moege – Manager Water Utility Policy and Pricing

18 October 2023



Agenda

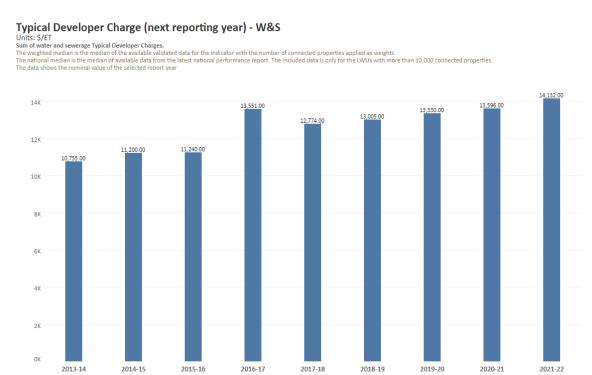


- Introduction
- Feedback on additional NSW-specific indicators
- Feedback on set of key performance indicators
- Key questions

Context



- Under the Town Water Risk Reduction Program's Roadmap to an improved regulatory framework for local water utilities (2021), the department committed to developing, in consultation with the local water utility sector, an improved performance monitoring framework for local water utilities.
- Section 8 of the Regulatory and Assurance Framework expects LWUs to report on the annual indicators.
- The data is used to publicly report on performance, analyse performance trends for each LWU and provides a measure of performance of LWUs relative to others.
- The data will continue to be reported on the website (see picture).
- The rationalised indicator set will replace the existing set and commence in the 24/25 water year.



https://water.dpie.nsw.gov.au/local-water-utilities/local-water-utility-performance

Indicator Group - Indicator SubGroup - Indicator Nam

Charges and bills - Typical developer charges - Typical Developer Charge (next reporting year) - W&S

How was the rationalised set developed?



- Developed in collaboration with members of the Town Water Risk Reduction Program's Performance Monitoring Focus Group, which included stakeholders such as LWUs, LGNSW, Water Directorate and other NSW agencies such as NSW Health and Office of Local Government.
- The "NPR Plus" approach The rationalised indicator set consists of:
 - > National Performance Report (NPR) indicators
 - > Australian Bureau of Statistics (ABS) indicators
 - additional NSW-specific indicators.
- The department also developed and proposes a shorter list of **key performance indicators** to focus reporting and benchmarking products on key performance information for utilities and their customers.

What are we seeking feedback on?



We are seeking feedback on:

- the proposed additional NSW-specific indicators that are part of the full list of rationalised NSW performance indicators:
 - > Indicators with green text represent those which the focus group recommends for inclusion
 - Indicators with blue text represent those that the focus group recommends but require further consideration.
- the proposed list of key performance indicators.

Note that any NPR or ABS indicators are out of scope of the review.

The NPR indicator set is based on the recommended revised indicator set developed by the National Performance Reporting Framework Indicator Review, due to be published by the Bureau of Meteorology (BoM) in the coming weeks, and will also start in the 24/25 water year.



Seeking feedback on additional NSW-specific indicators

Theme 1 – Contextual information



Indicators	Comments
Population Indicators: NSW1 – Estimated population receiving wastewater services NSW2 – Estimated population receiving recycled water services	 We propose NSW1 and NSW 2 to understand service coverage on a population basis, as opposed to a per connection basis.
Connections Indicators NSW3 – Number of residential properties not connected: water supply NSW4 – Service coverage residential properties: water supply NSW5 – Number of residential properties not connected: wastewater NSW6 – Service coverage residential properties: wastewater	 We propose NSW3 to NSW6 to obtain data on the service coverage for residential properties for water supply and wastewater separately. We seek particular feedback on the capacity of utilities to report on NSW6, especially county councils that do not have access to full property information.

Theme 2 – Customer and communities



Indicators	Comments
Complaints Indicators: NSW_B1 - Number of billing and account complaints: water supply NSW_B2 - Number of billing and account complaints: sewerage NSW_B3 - Number of billing and account complaints per 1,000 properties complaints: water supply NSW_B4 - Number of billing and account complaints per 1,000 properties complaints: sewerage NSW_B5 - Number of other complaints: water supply NSW_B6 - Number of other complaints: sewerage	 We propose NSW_B1, NSW_B2, NSW_B5 and NSW_B6 to collect information on billing and account complaints for water supply and wastewater separately. We propose NSW_B3 and NSW_B4 to provide a point of comparison between NSW_B1 and NSW_B2. This will enable us to derive total complaints indicators for water supply and sewerage.

...Theme 2 – Customer and communities



Indicators	Comments
Customer Satisfaction Indicators: NPR and NSW_B7 – Customer perceptions: value for money NDR and NSW_B8 — Customer perceptions reputation	 NPR and NSW_B7 to NPR and NSW_B10 are considered for inclusion under the National Performance Reporting. Further work is expected on the details of
NPR and NSW_B8 – Customer perceptions: reputation in the community NPR and NSW_B9 – Customer perceptions: level of trust	these indicators as well as the types of utilities that might be asked to report on them.
NPR and NSW_B10 – Customer perceptions: overall satisfaction	 We seek feedback on such indicators to inform our input into these considerations.

Theme 3 – Assets and Operations



Indicators	Comments
Treatment plants indicators: NSW_B11 - Number of water treatment plants providing partial or other treatment NSW_B12 - Number of water or wastewater treatment plants providing recycled water	 We propose NSW_B11 and NSW_B12 to collect more information on water and wastewater treatment plants, in addition to the NPR indicators on water treatment plants providing full treatment (A1) and the number of wastewater treatment plants (A4). We seek feedback on the inclusion of these indicators.
Reliability Indicators: NSW8 – Average duration of a planned interruption: drinking water supply	 We propose NSW8 to NSW11 to collect performance information on planned interruptions, in addition to NPR indicators on unplanned interruptions.
NSW9 – Number of planned interruptions: drinking water supply	 NSW11 will enable us to better understand the level of proactive (or reactive) management of this asset.
NSW10 – Number of planned interruptions per 1,000 properties: drinking water supply	
NSW11 – Ratio of planned and unplanned interruptions: drinking water supply	

Theme 4 – Finance and Pricing



Indicators	Comments
Tariff Indicators: Residential tariffs Tariff structure, Usage charge and fixed charge – Residential drinking water supply, wastewater services and recycled water Non residential tariffs	 We propose a tariff data input tool to collect tariff and billing data to cater for different tariff structures. This will allow the utility to provide the tariff data relevant to its pricing structure. It would be based off the NPR data input tool but would be modified to collect tariff data for all towns, not just the major town as the NPR suggests.
Tariff structure, Usage charge and fixed charge – Non-Residential drinking water supply, wastewater services and recycled water Developer charges Typical developer charges for water supply and sewerage	This will enable the department to calculate and report tariff indicators based on a weighted average of all town centres.

...Theme 4 – Finance and Pricing



Indicators	Comments
<u>Tariff Indicators:</u>	
Trade waste pricing	 We seek feedback on whether the whole proposed trade waste pricing set is required
Trade Waste Annual Fee – Category 1 to Category 3	or whether there are some key indicators for
Trade Waste Excess Mass Charge (EMC) – BOD, Oil and Grease, SS	public reporting.
Trade Waste Usage Charge - Category 2	
Trade Waste Non-Compliance Usage Charge – Category 2	
Trade Waste Reinspection Fee - Category 1/2/3	
Bulk water export tariffs	
Tariff for export of drinking water, recycled water and raw water	

..Theme 4 – Finance and Pricing



Indicators	Comments
Revenue Indicators:	
NSW12 – Revenue received for usage charges – water supply: retail – drinking and non-drinking water supplied to residential customers	 We propose NSW12 and NSW13 to collect information on residential and non-residential usage charges separately.
NSW13 – Revenue received for usage charges – water supply: retail –	separatety.
drinking and non-drinking water supplied to non-residential customers	NSW14 to NSW17 are proposed to collect information
NSW14 — Revenue received from developer charges (cash) – water supply	on developer charges separately for water supply and sewerage functions.
NSW15 — Revenue received from developer contributions (non-cash) – water supply	 NSW 18 and NSW19 are proposed to collect information on the community service obligations for
NSW16 – Revenue from developer charges (cash): sewerage	water supply and sewerage separately.
NSW17 – Revenue from developer contributions (non-cash): sewerage	 NPR Indicators on usage charges, developer charges
NSW18 – Community service obligation (subsidies provided by government): water supply	and community service obligations do not collect this information separately.
NSW19 — Community service obligation (subsidies provided by government): sewerage	

....Theme 4 – Finance and Pricing



Indicators	Comments
Financial Performance Indicators: NSW20 – Operating performance ratio – water supply NSW21 – Operating performance ratio: wastewater	 NSW20 and NSW21 are proposed as key performance indicators not covered under NPR. These will not be an additional reporting burden for LWUs as they will be obtained from the annual financial statements reported to OLG.
Valuation Indicators: NSW22 – Water supply infrastructure replacement cost NSW23 – Sewer infrastructure replacement cost NSW24 – Water supply infrastructure written down value NSW25 – Sewer infrastructure written down value	 NSW22 to NSW25 are proposed as key infrastructure valuation indicators not covered under NPR. These will not be an additional reporting burden for LWUs as they will be obtained from the annual financial statements reported to OLG.

.....Theme 4 – Finance and Pricing



.....Theme 4 – Finance and Pricing



Indicators	Comments
<u>Finance Indicators:</u> NSW_B20 - Agreed service level gap (annual)	 We seek feedback on the inclusion of these additional sustainability indicators NSW_B20 to NSW_B25.
NSW_B21 – Agreed service level gap (annual) assets NSW_B22 – Asset renewal ratio (actual/planned) NSW_B23 – Asset maintenance ratio (planned/unplanned) NSW_B24 – Cost to deliver minimum service level NSW_B25 – LWU ability to fund minimum service levels.	 They explore the "annual service level gap" between the actual spend on service delivery and expenditure planned for in (adjusted) strategic planning to deliver agreed service levels. Adding these indicators could significantly add to the reporting burden for LWUs as these indicators are not currently collected on a systematic basis across the sector.

Theme 5 – Public Health and Environment



Indicators	Comments
Water quality risk management indicators: NSW26 – Annual review of drinking water quality systems in accordance with NSW Health requirements NSW_B26 – Performance against critical control points in the drinking water quality systems	 We propose NSW26 to learn if utilities undertake an annual review of their systems. We are considering adding NSW_B26 in future to measure performance against critical control points (CCPs) in the drinking water quality systems. We seek feedback on the design, scope, definition, and collection mechanism for NSW_B26 (for example, this indicator might require online monitoring in real time of CCPs compliance).
NSW27 – Non-compliance with EPA sewerage treatment plant (STP) licence requirements	 We propose NSW27 as a key environmental impact indicator not covered under the NPR. Provided by EPA This is envisaged as a utility-wide indicator that aggregates data from individual sewerage systems. An additional indicator could ask for the individual system in which the non-compliance occurred.

Theme 6 – Water Resources



Indicators	Comments
NSW28 – Volume of drinking water, excluding recycled water, supplied to residential customers NSW29 – Volume of non-drinking water, excluding recycled water, supplied to residential customers NSW30 – Volume of drinking water, excluding recycled water, supplied to non-residential customers NSW31 – Volume of non-drinking water, excluding recycled water, supplied to non-residential customers	 We propose NSW28 to NSW31 to collect separate data on volume of drinking and non-drinking water supplied to residential and non-residential customers. NPR and ABS indicators on water supply only collect information on the total of NSW28 to NSW31, which can be derived from adding these indicators.

...Theme 6 – Water Resources



Indicators	Comments
Supply and Exports NSW32 – Volume of unbilled authorised consumption (metered and unmetered)	 We propose to add NSW32 indicator to complete the set of non-revenue water indicators; that is: ABS(Q22a) – Apparent losses (ABS (Q22a)) Real losses (ABS(Q22b)) Unbilled authorised consumption (NSW32) This would allow us to derive NPR indicator on Non-revenue water.

Theme 7 – Workforce and work health and safety



Indicators	Comments
Workforce indicators:	
NSW33, NSW34 and NSW35 – Total workforce – water supply, sewerage and both	 We propose adding these indicators (NSW33 to
NSW36 – Total LWU workforce full time equivalent (FTE) – water supply and sewerage	NSW46) to capture information on the level of
NSW37 – Age profile across roles (FTE) – water supply and sewerage	professional qualification to inform sector-wide initiatives to improve the acquisition and
NSW38- Number of water treatment operators (FTE)	retention of qualifications.
NSW39 – Number of trained water treatment operators (FTE)	Required to be reported to the department by the
NSW40 – Number of water treatment operators in training	utility so will add to the reporting burden.
NSW41 – Number of sewage treatment operators (FTE)	
NSW42 – Number of trained sewage treatment operators (FTE)	
NSW43 – Number of trained sewage treatment operators (FTE)	
NSW44 – Number of network operators (FTE) – water supply and sewerage	
NSW45 – Number of trained network operators (FTE) – water supply and sewerage	
NSW46 – Number of network operators in training – water supply and sewerage	

...Theme 7 – Workforce and work health and safety



Indicators	Comments
Qualification indicators:	
NSW47 - Number of Cert II Water Operations	 We propose adding NSW47 to NSW52 to capture
NSW48 - Number of Cert III Water Operations	information on the level of professional qualification to inform sector-wide initiatives to
NSW49 – Number of Cert IV Water Operations	improve the acquisition and retention of qualifications.
NSW50 – Number of staff you would like to put through a Cert III Water Operations qualification in the next 3 years – water supply and sewerage	 Required to be reported to the department by the utility so will add to the reporting burden.
NSW51 – Number of qualified engineers (FTE) – water supply and sewerage	
NSW52 – Number of engineers registered – water supply and sewerage	

....Theme 7 – Workforce and work health and safety



Indicators	Comments
<u>Diversity Indicators:</u> NSW53 – Staff who identify as Aboriginal and/or Torres Strait Islander – water supply and sewerage	 We propose adding NSW53 to collect information on the workforce participation of Aboriginal and/or Torres Strait Islander persons.
NSW_B27 - Female LWU workforce (FTE) NSW_B28 - Total LWU workforce headcount identifying as Aboriginal and/or Torres Strait Islander NSW_B29 - Total Council workforce headcount identifying as Aboriginal and/or Torres Strait Islander	 We are considering additional indicators on workforce diversity (NSW_B27 to NSW_B29) and seek feedback on these indicators and any other appropriate indicators. Required to be reported to the department by the utility so will add to the reporting burden.

....Theme 7 – Workforce and work health and safety



Indicators	Comments
WHS Indicators:	
NSW_B30 – Injuries (fatality, permanent disability, or time loss of one or more days) – water supply	 We are considering additional WHS indicators NSW_B30 to NSW_B37 to capture information that would help
NSW_B31 - Days lost due to injuries (FTE) - water supply	inform sector-wide initiatives to improve WHS.
NSW_B32 - Incidents including injuries - water supply	Required to be reported by utility so will
NSW_B33 - High Potential Incidents - water supply	add to the reporting burden.
NSW_B34 – Injuries (fatality, permanent disability or time loss of one or more days) – sewerage	
NSW_B35 – Days lost due to injuries (FTE) – sewerage	
NSW_B36 - Incidents including injuries - sewerage	
NSW_B37 - High Potential Incidents - sewerage	



Seeking feedback on set of key performance indicators

Key Performance Indicators



- In addition to these indicators, a smaller set of **key performance indicators** is being proposed to develop and publish reporting and benchmarking products and dashboards.
- The purpose of this smaller set of key indicators is to focus the department's reporting and benchmarking on the key utility performance information critical for utilities and their customers.
- The inclusion of these indicators will not pose an additional reporting burden they will be derived from existing sources e.g. NPR, ABS and proposed NSW indicators, ERIL score, financial statements, ABS ARIA + Score
- The proposed list consists of:
- > **Key drivers** to help analyse financial and operational performance of utilities
- Key performance indicators

Key drivers of performance



Key Drivers of performance	Comments
Total number of connected properties – water services	Proxy of customers served. NPR C4
Total number of connected properties – wastewater services	Proxy of customers served. NPR C8
Remoteness score of councils	This is sourced from <u>ABS ARIA + Score</u>
Total volume of water supplied	NPR W11
	Volume supplied per connection is a good driver of financial performance due to economies of scale effect.
Socio-economic score as calculated in the department's eligible risks and issues list (ERIL) for the Safe and Secure Water Program	Sourced from DPE Water's ERIL score
Total length of water mains	NPR A2
	Helps normalising service interruption data for water mains.
Total length of sewer mains	NPR A5
	Helps normalising service interruption data for sewer mains.

...Key performance indicators



Performance Indicators	Comments
Financial	
Total expenditure (capex + opex) per connected property	Derived from NPR indicators,
Asset maintenance expenditure per connected property	proposed NSW-specific
Asset renewal expenditure per connected property	indicators and financial statements provided to OLG
Revenue per connected property	statements provided to obd
Operating Performance ratio (%) – water supply and wastewater	
Net profit after tax per connection	
Leverage ratio (debt/asset)	
Operational – Service reliability	
Number of water main breaks, bursts, and leaks, per 100 km of water mains	Derived from NPR indicators
Number of property connection water supply breaks, bursts and leaks per 1,000 connected properties	and proposed NSW-specific indicators
Number of sewerage mains breaks, leaks, and chokes per 100 km of sewerage mains	
Number of property connection sewer breaks and chokes per 1,000 connected properties	
Percentage of the population where microbiological compliance was achieved	
Percentage of the population provided with chemically compliant drinking water	
	27

... Key performance indicators



Performance Indicators	Comments
Operational – Customer Annual residential customer bill based on 200 KL per annum – water supply Annual residential customer bill based on 200 KL per annum – wastewater Total number of complaints per 1,000 connected properties	Derived from NPR indicators and proposed NSW-specific indicators
Operational – Water conservation and efficiency Real water losses per day – per service connections / per km of water mains Average volume of residential water supplied per property Average volume of recycled water supplied per property	Derived from NPR indicators and proposed NSW-specific indicators



Key questions

Key questions



- 1. We seek feedback on the capacity of LWUs to report "NSW 6 Service coverage residential properties" particularly county councils who don't have access to this information.
- 2. Additional Customer satisfaction indicators (NPR and NSW_B7 to NPR and NSW_B10) considered for inclusion under NPR and we seek feedback on these to inform our consideration and input.
- 3. Additional indicators on treatment plants (NSW_B11 and NSW_B12) we seek feedback on whether we should collect data on plants that do not provide for full treatment, and plants that provide recycled water.
- 4. Trade waste pricing indicators (NSW_G21 to NSW_G28) is the whole set required or are there some key indicators for public reporting?
- 5. Additional finance indicators:
 - NSW_B13 to NSW_B19 we seek feedback on the inclusion of these to improve reporting on financial performance. There will not be an additional reporting burden as the data will be obtained from financial statements provided to OLG.
 - NSW_B20 to NSW_B25 we seek feedback on the inclusion of these additional sustainability indicators. They would add an additional reporting burden for LWUs as they are not currently collected.

...Key questions



- 7. Water quality and environmental risk management indicators:
 - NSW27 Non-compliance with EPA sewerage treatment plant (STP) licence requirements should there be an additional indicator to ask for the individual system in which the non-compliance occurred?
 - NSW_B26 Performance against critical control points in the drinking water quality systems feedback on the design, scope, definition and collection mechanism
- 8. WHS and workforce indicators We are seeking feedback on the inclusion of these and any other appropriate indicators.
 - Workforce numbers and diversity (NSW33 to NSW46, NSW52, NSW 53, NSW_B27 to NSW_B29)
 - Number of operators, trained operators, qualifications (NSW47 to NSW52)
 - Work health and safety (NSW_B30 to NSW_B37) e.g. incidents, injuries